

### Reducing STBBI-related stigma through the protection of privacy and confidentiality

Canadian Public Health Association (CPHA) in partnership with the Canadian HIV/AIDS Legal Network, 2016

### Goals

- To discuss the role of privacy and confidentiality in reducing stigma and discrimination within health and social services
- To learn more about your obligations as a service provider with regard to privacy and confidentiality
- To explore what you can do to create safer and more inclusive spaces for people who use services related to sexually transmitted and blood-borne infections (STBBIs)
- To develop a better understanding of some of the issues faced by people who access STBBI-related services, inside and outside the service environment
- To learn how to address ethical dilemmas

This information cannot be used as a substitute for legal advice nor can it be used as a substitute for advice from regulatory bodies about professional obligations and practice standards.



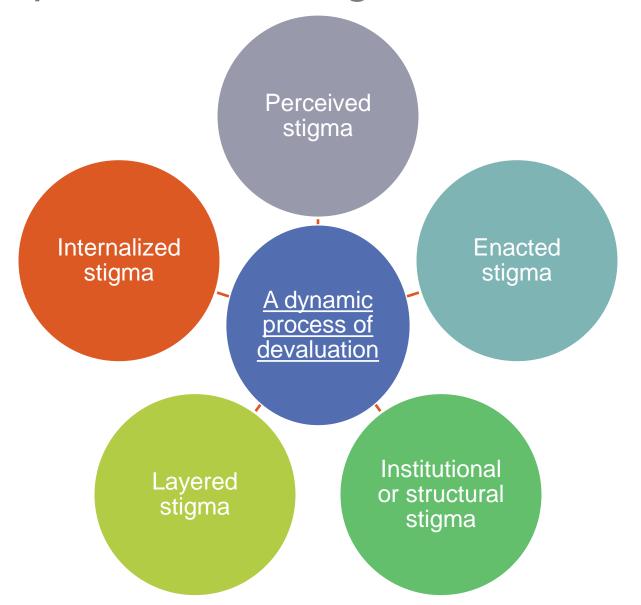
#### **Brainstorm discussion**

- What is it?
- Where do we see it?
- What is its impact?



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### Multiple forms of stigma



### + Discrimination

- Discrimination = Treating a person differently because of a personal or perceived characteristic.
- Discrimination on certain grounds including age, race, ethnicity, colour, religion, sex, marital status, disability, sexual orientation and place of origin is prohibited by Canadian human rights law.
- By guaranteeing privacy and confidentiality, health care and social service providers protect against stigma and discrimination.



### Privacy and confidentiality

- Privacy is a fundamental right recognized in international human rights law and Canadian law.
- By imposing a legal obligation not to reveal personal information without consent, the duty of confidentiality is one way the law protects individuals' privacy.

**Privacy** 

The right to control or consent to how personal information is handled by others

# I. Protecting clients from stigma through privacy and confidentiality

- Service users may experience multiple forms of stigma because of their HIV positive status and/or sexual orientation and/or gender identity and/or race and/or drug use and/or because they might engage in sex work.
- Respecting client's confidentiality and privacy is important to protect clients from stigma.
- Even what may appear to a service provider as a minor violation of a client's privacy can have severe ramifications in the context of service delivery, or outside service delivery. Can you think of one example of negative ramification?

### Privacy law in Canada

# A patchwork of rules that can vary across the country

Federal and provincial privacy law (public sector)

Provincial legislation applicable to health information Personal
Information
Protection and
Electronic
Documents
(PIPEDA)
(federal; private
sector; some
provinces have
substantially
similar legislation)

Professional codes of ethics, rules and standards

### Confidential information

- Service providers' duty of confidentiality is <u>not</u> limited to clients' STBBI-positive status or other health conditions but extends to other personal information a service provider may receive in the context of counselling, care and treatment.
- Any discussions a service provider may have with a client about their sexual activity, their sexual orientation, their gender identity or their challenges around disclosure to partners are to be kept confidential.

### The duty of confidentiality

#### Reflecting on your own practice:

- Do you talk about the duty of confidentiality with your clients?
- If so, what do you tell your clients about the duty of confidentiality?
- And why do you think it is important?

## \* The duty of confidentiality

Informs clients about the limits of confidentiality

Protects clients from stigma and discrimination

Shows respect to client's right to privacy and autonomy

Allows clients to make informed decision about what information to share and what service to access

Sets the grounds for a healthy relationship

## Respecting clients' privacy

- Respecting clients' privacy also means refraining form asking unnecessary intrusive question. Service providers should only collect information on a need to know basis.
- If a service provider asks a question or gives advice that is unnecessary intrusive and/or rooted in biases and assumptions, or that is perceived as such by a client, this will negatively impact the client-service provider relationship and the health and well being of the client.

### Interacting with clients

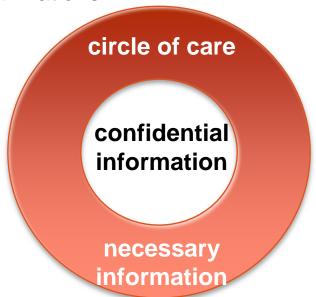
- Service providers should
  - be aware of their own attitudes, values and possible bias
  - be aware of factors that may impact a client's capacity to disclose personal information and/or impact the way they might receive questions (e.g. stigma and discrimination experienced by marginalized groups, including in health care settings).
  - know why they are asking a question, and ensure it is relevant to the care. Questions should <u>not</u> be asked out of curiosity.
  - as appropriate, take the time to explain why they are asking a particular question and check whether clients are comfortable continuing the discussion. Mention that they are not obligated to answer any questions they do not feel comfortable discussing.
  - use simple, non-judgmental and understandable language to avoid misunderstandings.
  - tell clients that the information they provide is confidential and discuss any limitations to confidentiality.

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### Sharing confidential information

- In most cases, clients' health information can only be disclosed with their consent but their consent does not always need to be express (i.e., stated verbally or in writing).
- Health care professionals are often entitled to assume that their clients have consented to the sharing of their personal health information with other health care professionals involved in their care, including health professionals working across different organizations.

Only *necessary* information should be shared within the circle of care, and service providers should always take steps to protect their clients' privacy when disclosing confidential information. This is extremely important to ensure a non-stigmatizing and non-discriminatory environment.



### The circle of care: exceptions

- In some provinces/territories, this practice applies <u>unless</u> a client has told their service provider they do not want their information to be shared with another health care professional.
- Clients may have good reasons to ask for their information not to be shared with other health professionals, including fear of stigma and discrimination, that might not always be evident.
- Respecting privacy requires services providers to respect their clients' right to decide for themselves when and how their personal information will be shared, used or disclosed.

### Other circumstances

- In other circumstances that do not involve health care professionals, it is good practice to ask clients for their **express consent** before disclosing personal information, especially health information.
- Asking for express consent can help protect both the client and the organization.

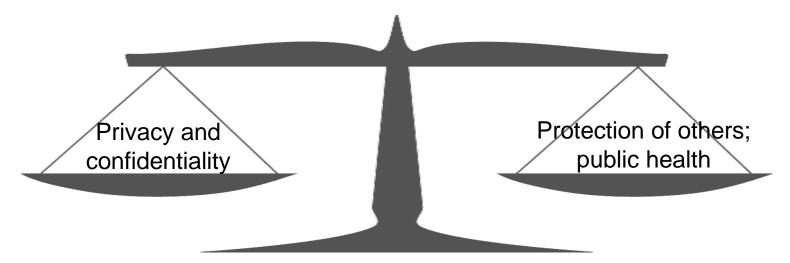


### Moving forward

- What are some steps organizations can take to facilitate a non-stigmatizing and non-discriminatory environment through respecting and promoting privacy and confidentiality?
  - Adopt policies on privacy, confidentiality and record keeping that are understandable and easily available to clients;
  - Question practices and discourses that may be based on prejudice or assumptions about particular group;
  - Provide proper training for service providers and support staff;
  - Other?

## II. Dealing with the complex legal environment and ethical dilemmas

■ The duty of confidentiality is central to providing STBBI-related services, <u>but</u> it is *not* absolute and will be balanced with other interests such as the protection of others or public health.



■ These competing interests can sometimes be a source of difficult legal and ethical dilemmas for service providers.

### Barriers to disclosure of HIV status

- What factors may affect a person's capacity to disclose their HIV positive status and/or take precautions to reduce risks of transmission to their sexual partner?
  - □ Fear of rejection
  - □ Power imbalance within relationships
  - □ Stigma and discrimination
  - Other?

# Sex, disclosure, STBBIS and the criminal law

- Under Canadian criminal law, people living with HIV have a legal duty to disclose their HIV-positive status to their sexual partner when they engage in sex that poses "a realistic possibility of HIV transmission" (which is interpreted by the courts).
- Most often, people are charged with aggravated sexual assault for not disclosing their status, even where no transmission occurred and they had no intention to harm their partners.

### Current state of the law



#### SUPREME COURT OF CANADA

- The law might evolve or be applied differently depending on available medical evidence in a particular case. Based on the current state of the law, it is safest to assume that people living with HIV have a legal obligation to disclose before
  - vaginal or anal sex without a condom (whatever their viral load) and
  - vaginal or anal sex with a condom unless they have a low viral load (less than 1500 copies/mL).
- The law is not settled when it comes to other STBBIs.

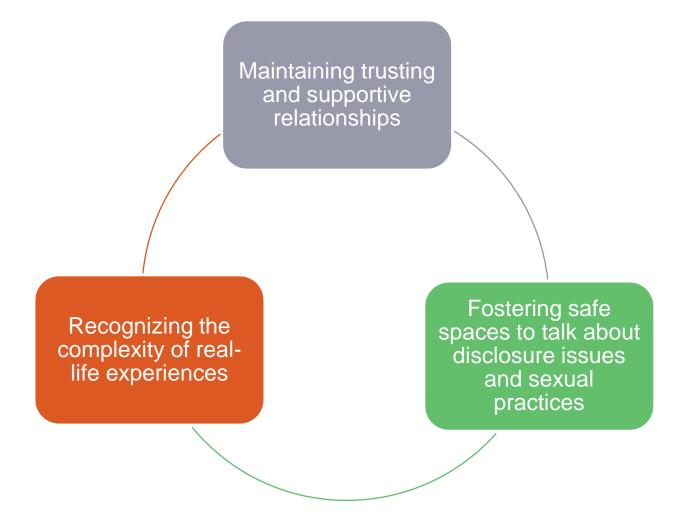
### HIV criminalization

- More than 180 people have been charged for not disclosing their HIV status in Canada.
- Criminal prosecutions have very serious repercussions for people living with HIV and for public health more generally.
   They
  - provide a potential disincentive to get tested;
  - may discourage HIV-positive people from accessing HIV prevention resources, for fear that information they share about risky behaviour could be used against them; and
  - increase HIV-related stigma.

# Discussing HIV criminalization with clients

- It is important for people who are HIV-positive (or seeking HIV testing) to know about the law so they can make informed decisions about their lives.
- Service providers should first determine whether there are mental or emotional health issues or any language barriers that may prevent their clients from fully understanding the law.
- Keep in mind the impact such discussions can have on clients, given how stigmatizing and harsh the current law is.
  - e.g. people who have just been diagnosed with HIV might not be in a position to receive such difficult information – it might be better to leave that important discussion for a follow-up appointment.

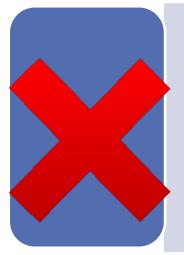
## \* Keep in mind



### The role of service providers



- Provide care and counselling to their clients
- Provide general information about the law and requirements to disclose HIV status under both public health law and criminal law
- Provide clients with written materials on the criminal law and HIV from reliable sources and appropriate referrals
- Work with their clients to promote overall health and well-being
- Minimize the adverse or negative effects of disclosure if the clients choose to disclose their status



- Service providers cannot provide legal advice
- There is <u>no</u> obligation to report a crime to the police or provide the police with information about a client (unless required by a warrant or if it involves a child in need of protection)
- There is <u>no</u> obligation to inform clients about their possible option to press charges against a sexual partner who may have exposed them to a risk of HIV (or other STBBIs)
- Service providers should <u>not</u> go to the police unless it is absolutely necessary

### HIV criminalization and recordkeeping

- Client's medical records are often used in criminal investigations for alleged HIV non-disclosure. Appropriate note-taking may require service providers to balance:
  - Keeping records in accordance with the generally accepted standards of practice of their profession.
  - Their interest in protecting their clients.
- When responding to a search warrant or subpoenas, service providers should
  - consult their organization's policy if one exists;
  - consult with the appropriate persons before taking any action; and
  - inform their clients and seek legal advice as soon as possible upon receiving a warrant or subpoena.
- Protecting client confidentiality should mean turning over as little as is required under the warrant. Steps can also be taken to protect client's confidentiality.

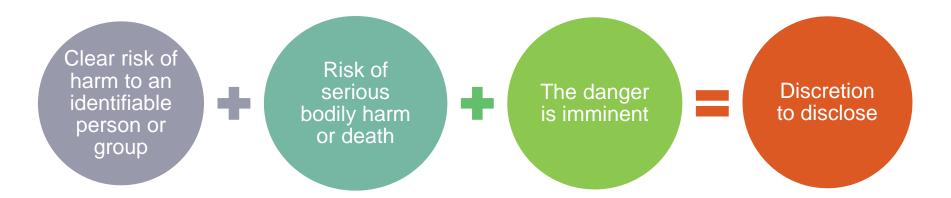
## + "Duty to warn"

- Do service providers have a duty to warn others at risk of harm (i.e. STBBI transmission)? Consider:
  - Intimate partners
  - Family members
  - Other community members

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### Discretion to disclose

There may be exceptional circumstances where service providers feel compelled to intervene in order to prevent harm to another person.



Regulated professionals usually have laws, regulations or policies specifying when and how client confidentiality may be breached — including to protect a specific third party or the public.

## Exercising the discretion to disclose

- In any circumstance, a decision to take action must be carefully thought through.
- Service providers should limit, as much as possible, any breach of their clients' confidentiality.
- Keep in mind that stigma, especially related to HIV and some marginalized groups, can influence perceptions of risks and of the need to intervene — especially in the current context of HIV criminalization.
- Service providers should record the reasons for their decision and inform their clients of any action to be taken if it breaches confidentiality.
  - Note that the client should be given reasonable notice *before* action is taken, unless this is not practical under the circumstances.

### Protecting public health

- The powers and procedures of public health authorities in relation to HIV and other STBBIs vary among the provinces and territories, but they can include coercive interventions such as
  - Involuntary disclosure to a third party
  - the issuance of a written order instructing a designated person to take, or refrain from taking, any action that is specified in the order (e.g. an order instructing an individual to refrain from engaging in sex without a condom).





- Important to consider the voluntary measures that have already been undertaken and assess risks of transmission based on the most recent and accurate medical evidence.
- Coercive interventions can reinforce stigma and discrimination against targeted groups.
- Generally speaking, the "least intrusive, most effective" graduated approach to interventions should always be followed.

### Useful resources

- CPHA info sheet Stigma, privacy and confidentiality, 2016.
- HIV disclosure and the law See Canadian HIV/AIDS Legal Network et al., HIV Disclosure and the Law: A Resource Kit for Service Providers at http://www.aidslaw.ca/community-kit
- HIV disclosure and the criminal law See Canadian HIV/AIDS Legal Network, *Criminal Law & HIV Non-Disclosure in Canada*, at http://www.aidslaw.ca/site/criminal-law-and-hiv/, and watch a series of videos about HIV and the criminal law at www.youtube.com/aidslaw (in English and French).
- HIV criminalization and its implications on nursing practices See Canadian Association of Nurses in AIDS Care (CANAC) and CATIE, Legal and Clinical Implications of HIV Non/Disclosure: A Practical Guide for HIV Nurses in Canada, 2013.
- **Testing and human rights** See B.C. Civil Liberties Association, *HIV Testing Handbook: A Guide to Your Rights*, 2012.
- HIV disclosure in health care settings See the Canadian HIV/AIDS Legal Network series of info sheets, *Know Your Rights*, available at http://www.aidslaw.ca/site/kyr/ (available in English, French, Arabic, Chinese, Punjabi, Spanish and Tagalog).
- **Privacy legislation in Canada** See Office of the Privacy Commissioner of Canada, *Privacy Legislation in Canada* fact sheet at https://www.priv.gc.ca/resource/fs-fi/02\_05\_d\_15\_e.asp (updated May 2014).

### Thank you for your participation!

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