The Lancet Countdown on Health and Climate Change

# Policy brief for Canada

#### **NOVEMBER 2019**







ASSOCIATION PUBLIC HEALTH ASSOCIATION

......

CANADIENNE DE SANTÉ PUBLIQUE

The Voice of Public Health La voix de la santé publique

## Introduction

Climate change is the biggest global health threat of the 21st century,<sup>1</sup> and tackling it could be our greatest health opportunity.<sup>2</sup>

"The health of a child born today will be impacted by climate change at every stage in their life. Without significant intervention, this new era will come to define the health of an entire generation."<sup>3</sup>

However, another path is possible: a world that meets the ambition of the Paris Agreement and proactively adapts to protect health from the climate impacts we cannot now avoid. This year's briefing presents key findings and recommendations toward this path.

## Key messages and recommendations

## 1

**Finding:** Exposure to wildfires is increasing in Canada, with more than half of the 448,444 Canadians evacuated due to wildfires between 1980 and 2017 displaced in the last decade.

**Recommendation:** Incorporate lessons learned from recent severe wildfire seasons into a strengthened pan-Canadian emergency response approach that anticipates increasing impacts as the climate continues to change.



**Finding:** The percentage of fossil fuels powering transport in Canada remains high, though electricity and biofuels are gaining ground. Fine particulate air pollution generated by transportation killed 1063 Canadians in 2015, resulting in a loss of economic welfare for Canadians valued at approximately \$8 billion dollars.

**Recommendation:** Develop provincial and territorial legislation requiring automakers to gradually increase the annual percentage of new light-duty vehicles sold that are zero emissions, working toward a target of 100% by 2040.

3

4

**Finding:** Canada has the third-highest per capita greenhouse gas emissions from healthcare in the world, with healthcare accounting for approximately 4% of the country's total emissions.

**Recommendation:** Establish a sustainable healthcare initiative that assembles experts from research, education, clinical practice, and policy to support Canada's healthcare sector in reducing greenhouse gas emissions and preventing pollution-related deaths, consistent with healthcare's mandate to 'do no harm' and the timelines and goals of the Paris Agreement, charting a course for zero-emissions healthcare by 2050.

**Finding:** The health of Canadians is at risk due to multiple and varied risks of climate change, including those described in this policy brief (see Figure 1). An ongoing, coordinated, consistent and pan-Canadian effort to track, report, and create healthy change is required.

**Recommendation:** Integrate health considerations into climate-related policymaking across sectors, including in Canada's updated 2020 Nationally Determined Contribution Commitments under the United Nations Framework Convention on Climate Change (UNFCCC) process, and increase ambition to ensure Canada commits to doing its fair share in achieving the goals of the Paris Agreement.

## Health and climate change in Canada

Imagine an infant born today in Canada. This child enters a country warming at double the global rate, with the average temperature in Canada having increased 1.7°C between 1948-2016.<sup>4</sup> The North is warming even faster: areas in the Northwest Territories' Mackenzie Delta are now 3°C warmer than in 1948.<sup>5</sup> Climate-related impacts on health and health systems are already being felt,<sup>6</sup> with examples outlined in Figure 1. By the time the child is in their twenties, in all feasible emissions scenarios, Canada will have warmed by at least 1.5°C as compared to a 1986-2005 reference period.<sup>4</sup>



#### Figure 1: Examples of impacts of Climate Change on Health and Health Systems in Canada

Two scenarios are possible for the remainder of the child's life.

If GHG emissions continue to rise at the current rate (a situation referred to by the Intergovernmental Panel on Climate Change (IPCC) as the "high emissions scenario," or 'RCP8.5') temperature increases in Canada will continue after 2050, reaching 6°C relative to 1986-2005 by the time the child is in their child's sixties.<sup>4</sup> Globally, this degree of warming places populations at a greater risk of wildfires, extreme heat, poor air quality, and weather-related disasters. It will also lead to changes in vector-borne disease, as well as undernutrition, conflict, and migration. These impacts and others negatively impact mental health,<sup>3</sup> including via ecological anxiety and grief.<sup>8</sup> Climate change will not impact everyone equally, and can widen existing disparities in health outcomes between and within populations, with Indigenous populations, people in low-resource settings,<sup>28</sup> and future generations<sup>29</sup> disproportionately affected.<sup>30</sup> This degree of warming has the potential to disrupt core public health infrastructure and overwhelm health services.<sup>2</sup>

Alternatively, if global emissions peak soon and quickly fall to net zero, consistent with the IPCC's low-emissions scenario, (RCP 2.6), temperatures will remain steady from 2040 onwards.<sup>4</sup> Measures needed to accomplish this, such as increasing clean energy, improving

public transit, cycling and walking rates, and adhering to a plantrich diet in accordance with Canada's new food guide, decrease emissions, and also improve health and decrease healthcare costs.<sup>30</sup>

Canada is not on track: in 2016, total Canadian GHG emissions were 704 Mt  $CO_{2e'}$  an increase of more than 100 Mt since 1990.<sup>31</sup> Policies and measures currently under development but not yet implemented are forecast to reduce national emissions to 592 Mt  $CO_{2e}$  by 2030,<sup>32</sup> 79 Mt  $CO_{2e}$  above Canada's 2030 target of 513  $MtCO_{2e}^{32}$ —a goal which is itself too weak to represent a fair contribution by Canada to the emissions reductions necessary to meet the goals of the Paris Climate Change Agreement.

The Earth as a whole is warming less quickly than Canada—but still far too fast. The IPCC and the World Health Organization have emphasized that keeping global surface temperature warming to 1.5°C is key to obtaining the best outcomes now possible for human health.<sup>33,34</sup> To do so would require global net human-caused emissions to fall by about 45% from 2010 by 2030, reaching 'net zero' by 2050.<sup>34</sup> Updated Nationally Determined Contributions to the Paris Agreement are due to be submitted by 2020: policymakers must integrate health considerations through proposed interventions.

2019 marks a crux point for humanity: choices and policies made in the lead up to the 2020 UNFCCC Nationally Determined Contribution submissions will determine whether the world follows the disastrous high-emissions scenario, or the safer low-emissions path. Children are taking to the streets to demand a livable world. It is the task of today's political leaders and other adults to exert maximal effort within their spheres of influence in order to set a course for a healthy response to climate change.

## Indicators of climate-related health impacts and adaptation

This year's policy brief presents information on three key indicators of climate-related health impacts and adaptive responses. Additional recommendations can also be found in the 2017 and 2018 policy briefs.<sup>6,24</sup>

### Wildfires

Lancet Countdown data indicates that the number of daily population wildfire exposure events increased from an average of 35,300 in 2001-2004 to 54,100 in 2015-2018, not including those subjected to wildfire smoke. Canadian data supports increasing impacts: more than half of the 448,444 Canadians evacuated due to wildfires between 1980-2017 were displaced in the last decade.<sup>35</sup> These exposures not only pose a threat to public health, but also result in major economic and social burdens.



#### Figure 2: Number of Wildfire Evacuees in Canada 1980-2017.\*

Source: Wildland Fire Evacuation Database, Natural Resources Canada.<sup>35</sup> (used with permission)

\*N.B. Reporting for 2017 only includes evacuations up to and including July

In a mid-range GHG emissions scenario, wildfires in Canada are projected to rise 75% rise by the end of the 21st century,<sup>36</sup> necessitating a strong adaptive response. Human health impacts of fire include death, trauma, and major burns,<sup>37</sup> anxiety during wildfire periods,<sup>35,38</sup> and post-traumatic stress disorder, anxiety and depression related to evacuations.<sup>39,40</sup> Wildfire smoke also travels vast distances<sup>41</sup> and increases asthma and chronic obstructive pulmonary disease exacerbations, with growing evidence of an association with all-cause mortality.<sup>41</sup> Impacts on health systems can be severe: during the Fort McMurray fire hospital staff evacuated 103 patients in a matter of hours,<sup>10,42</sup> and the 2017 British Columbia wildfires resulted in 700+ staff displaced, 880 patients evacuated, and 19 sites closed by the Interior Health Authority, at a cost of \$2.7 million.<sup>12</sup> Such devastating events also generate

significant emissions, contributing to climate change, and helping to generate conditions conducive to future blazes.<sup>43</sup>

Much can be done to lessen the health impacts of wildfires. Qualitative data indicates that populations who are better-briefed on the local evacuation plan, as well as ways to lessen the risk of fire to their property, are not only more prepared but also less anxious.<sup>35,38</sup> Building codes can be changed to help keep smoke out, primary care practitioners can ensure vulnerable patients receive at-home air filtration systems and respiratory medications prior to wildfire season,<sup>44</sup> public health professionals can collaborate with municipal officials to maximize smoke forecast-informed outdoor and well-ventilated indoor recreation opportunities,<sup>38</sup> and health personnel can help ensure evacuation plans are clearly communicated.<sup>45</sup>

## Sustainable and healthy transport





#### Figure 3: Per Capita Fuel Consumption for Transport in Canada. Source: Lancet Countdown

Transport-related pollution is harming the health of Canadians. Fine particulate matter ( $PM_{2.5}$ ) air pollution related to land-based transportation was responsible for approximately 1063 deaths in 2015 in Canada, resulting in a loss of economic welfare for Canadians valued at approximately \$8 billion dollars.<sup>24</sup> Additionally, Canada has the highest pediatric asthma rate amongst countries of comparable income level, with nitrogen dioxide ( $NO_2$ ) from traffic responsible for approximately 1 in 5 new cases of asthma in children.<sup>46</sup>

With transport responsible for 24% of national GHG emissions in 2017,<sup>31</sup> decarbonizing this sector must be prioritized. Progress is entirely too slow: total fuel consumption for road transport per capita decreased 5.4% from 2013 to 2016. While per capita use of electricity and biofuels for transport increased by 600%

since 2000, they account for less than 4% of the energy used in transport (Figure 3). This rate of change is inconsistent with the emissions pathway required to keep today's and future children safe.

Support is therefore required for investments in public transit,<sup>47</sup> and cycling infrastructure,<sup>48</sup> creating win-wins for health by increasing physical activity levels and improving community cohesion, while reducing chronic disease, healthcare costs and GHG emissions.<sup>49,50</sup> Zero emissions vehicles also reduce air pollution and are increasingly affordable: the up-front cost of electric vehicles is forecast to become competitive on an un-subsidized basis from 2024 onwards.<sup>51</sup> British Columbia recently passed legislation requiring all new cars sold to be zero-emission by 2040.<sup>52</sup> Other provinces would benefit from matching this ambition.

## Healthcare sector emissions

Though Canadians are proud of the care they provide for one another with this country's system of universal healthcare,<sup>53</sup> Lancet Countdown analysis reveals an area which should give pause to all who endeavor to "do no harm": Canada's healthcare system has the world's third highest emissions per capita.

Previous analysis showed healthcare sector emissions to be responsible for 4.6% of the national total,<sup>54</sup> as well as more than 200,000 tons of other pollutants, resulting in 23,000 disability-adjusted life years (DALYs) lost annually.<sup>54</sup> Emissions from the health sector represent a strategic mitigation target in a single-payer healthcare system straining under the weight of an inexorably increasing burden of disease. While Canadian healthcare sector emissions are increasing, the world-leading Sustainable Development Unit in England reported an 18.5% decrease in National Health Service, public health and social care system emissions from 2007-2017 despite an increase in clinical activity.<sup>55</sup>

Despite healthcare being a provincial jurisdiction, there is a role for pan-Canadian sustainability initiatives to unite diverse experts spanning public health and the spectrum of clinical disciplines, economics, sustainability science and beyond. This demands health sector-wide education, consistent with existing efforts to increase environmental literacy for health professionals.<sup>56</sup>

## References

- Costello A, Abbas M, Allen A, Ball S, Bell S, Bellamy R, et al. Managing the health effects of climate change: Lancet and University College London Institute for Global Health Commission. Lancet 2009;373(9676):1693-733.
- Watts N, Amann M, Arnell N, et al. The 2018 report of The Lancet Countdown on health and climate change: shaping the health of nations for centuries to come. Lancet 2018; vol. 392: 2479–514.
- Watts N, Amann M, Arnell N, et al. The 2019 report of The Lancet Countdown on health and climate change: ensuring that the health of a child born today is not defined by a changing climate. Lancet 2019; vol. 394: 1836–78.
- 4. Government of Canada. Canada's Changing Climate Ottawa, Ontario,; 2019.
- Government of the Northwest Territories. Climate Observations in the Northwest Territories (1957-2012) Inuvik \* Norman Wells \* Yellowknife \* Fort Smith.
- Howard C, Rose C, Hancock T. Lancet Countdown 2017 Report: Briefing for Canadian Policymakers. Lancet Countdown and Canadian Public Health Association; 2017 October 31st, 2017.
- Rosol R, Powell-Hellyer S, Chan HM. Impacts of decline harvest of country food on nutrient intake among Inuit in Arctic Canada: impact of climate change and possible adaptation plan. Int J Circumpolar Health 2016;75(1):31127.
- Cunsolo A, Ellis N. Ecological grief as a mental health response to climate change-related loss. Nature Climate Change 2018;8:275-81.
- Yao J, Eyamie J, Henderson SB. Evaluation of a spatially resolved forest fire smoke model for population-based epidemiologic exposure assessment. J Expo Sci Environ Epidemiol 2016;26(3):233-40.
- Hampshire G. Hospital heroes get patients to safety during Fort McMurray fire: 17 buses took 105 patients to safety in dramatic evacuation. CBC News. 2016. Available from: http://www.cbc.ca/news/canada/edmonton/hospital-heroesget-patients-to-safety-during-fort-mcmurray-fire-1.3574416.
- Kirchmeier-Young M, Zwiers F, Gillett N, Cannon A. Attributing extreme fire risk in Western Canada to human emissions. Climatic Change 2017;144(2):365-79.
- British Columbia Interior Health Authority. Wildfire Emergency Response 2017. 2018.
- Kirchmeier-Young M, Gillett N, Zwieres F, Cannon A, Anslow F. Attribution of the Influence of Human-Induced Climate Change on an Extreme Fire Season. Earth's Future: American Geophysical Union 2018.
- 14. Alberta Health. Impact of Wildfires on the Mental Health of Fort McMurray Residents: Neurotic Disorders, Daily Physician Visits within an Emergency Department 2015 vs. 2016. Alberta Health, Health Standards, Quality and Performance Division, Analytics and Performance Reporting Branch.; 2016.
- Teufel B, Diro GT, What K, Mildrad SM, Jeong DJ, Ganji A, et al. Investigation of the 2013 Alberta flood from weather and climate perspectives. Climate Dynamics 2017;2881-99.
- Canadian Broadcasting Corporation. Alberta Flood 2013: The five people we lost. 2014. Available from: https://www.cbc.ca/calgary/features/albertaflood2013/alberta-flood-deaths/.
- United Nurses of Alberta. UNA Calgary office closed, many health facilities affected by southern Alberta flooding. 2013 June 21, 2013.
- Yusa A, Berry P, J JC, Ogden N, Bonsal B, Stewart R, et al. Climate Change. Drought and Human Health in Canada. Int J Environ Res Public Health 2015;12(7):8359-412.
- Smoyer-Tomic KE, Klaver JD, Soskolne CL, Spady DW. Health Consequences of Drought on the Canadian Prairies. EcoHealth 2004.
- 20. Government of Canada Agriculture and Agri-Food Canada. Impact of Climate Change on Canadian Agriculture. 2015 [Oct 22, 2017]; Available from: http:// www.agr.gc.ca/eng/science-and-innovation/agricultural-practices/agriculture-and-climate/future-outlook/impact-of-climate-change-on-canadian-agriculture/?id=1329321987305
- 21. Cryderman K. Drought in Western Canada is becoming an agricultural nightmare for farmers. 2018. Available from: https://www.theglobeandmail.com/ canada/alberta/article-drought-in-western-canada-is-becoming-an-agricultural-nightmare-for/.

- 22. Ziska LH, Makra L, Harry SK, Bruffaerts N, Hendrickx M, Coates F, et al. Temper-ature-related changes in airborne allergenic pollen abundance and seasonality across the northern hemisphere: a retrospective data analysis. Lancet Planet Health 2019;3(3):e124-e31.
- 23. Nelder MP, Wijayasri S, Russell CN, Johnson KO, Marchand-Austin A, Cronin K, et al. The continued rise of Lyme disease in Ontario, Canada: 2017. Canadian Communicable Disease Review 2018;44(10):231-6.
- 24. Howard C, Rose C, Rivers N. Lancet Countdown 2018 Report: Briefing for Canadian Policymakers. Canadian Medical Association, Canadian Public Health Association, The Lancet Countdown; 2018 November.
- a. Regional Public Health Department of Montreal. Epidemiological Investigation Heat Wave Summer 2018 in Montréal- Summary. 2019.
  b. Vogel MM, Zscheischler J, Wartenburger R, et al. Concurrent 2018 hot extremes across Northern hemisphere due to human-induced climate change. Earth's Future, 2019; vol. 7, 692–703. https://doi.org/10.1029/ 2019FF001189
- Fenech A. Yes, Mr. Premier, Your Province is Shrinking! 2014 [cited 2019 Sept 20, 2019]; Available from: http://projects.upei.ca/climate/2014/02/16/ yes-mr-premier-your-province-is-shrinking/
- Kelleya C, Mohtadib S, Canec M, Seagerc R, Kushnirc Y. Climate change in the Fertile Crescent and implications of the recent Syrian drought. Proceedings of the National Academy of Science 2015;112 no 11: 3241–6.
- Berry HL, Bowen K, Kjellstrom T. Climate change and mental health: a causal pathways framework. Int J Public Health 2010;55(2):123-32.
- Walpole SC, Rasanathan K, Campbell-Lendrum D. Natural and unnatural synergies: climate change policy and health equity. Bull World Health Organ 2009;87(10):799-801.
- 30. Watts N, Adger WN, Agnolucci P, Blackstock J, Byass P, Cai W, et al. Health and climate change: policy responses to protect public health. Lancet 2015;386(10006):1861-914.
- Government of Canada. Greenhouse Gas Emissions. 2018 [June 13, 2018.]; Available from: https://www.canada.ca/en/environment-climate-change/ services/environmental-indicators/greenhouse-gas-emissions.html
- 32. Environment and Climate Change Canada. Canadian Environmental Sustainability Indicators: Progress Towards Canada's Greenhouse Gas Emissions Reduction Target. 2019 [Sept 3, 2019]; Available from: https://www.canada. ca/content/dam/eccc/documents/pdf/cesindicators/progress-towards-canada-greenhouse-gas-reduction-target/2019/progress-towards-ghg-emissions-target-en.pdf
- 33. Ebi K, Campbell-Lendrum D, Wyns A. The 1.5 Health Report--Synthesis on Health and Climate Science in the IPCC SR1.5. 2018 2018.
- Intergovernmental Panel on Climate Change. Global Warming of 1.5C--Summary for Policymakers. 2018 October 8, 2018.
- Christianson A. Wildland Fire Evacuations in Canada. Natural Resources Canada; 2017.
- Wotton M, Nock C, Flannigan M. International Journal of Wildland Fire 2010;19(3):253-71.
- Cameron PA, Mitra B, Fitzgerald M, Scheinkestel CD, Stripp A, Batey C, et al. Black Saturday: the immediate impact of the February 2009 bushfires in Victoria, Australia. Med J Aust 2009;191(1):11-6.
- Dodd W, Scott P, Howard C, Scott C, Rose C, Cunsolo A, et al. Lived experience of a record wildfire season in the Northwest Territories, Canada. Can J Public Health 2018;109(3):327-37.
- McDermott BM, Lee EM, Judd M, Gibbon P. Posttraumatic stress disorder and general psychopathology in children and adolescents following a wildfire disaster. Can J Psychiatry 2005;50(3):137-43.
- Papanikolaou V, Adamis D, Mellon RC, Prodromitis G. Psychological distress following wildfires disaster in a rural part of Greece: a case-control population-based study. Int J Emerg Ment Health 2011;13(1):11-26.
- Reid CE, Brauer M, Johnston FH, Jerrett M, Balmes JR, Elliott CT. Critical Review of Health Impacts of Wildfire Smoke Exposure. Environ Health Perspect 2016;124(9):1334-43.
- Matear D. The Fort McMurray, Alberta wildfires: Emergency and recovery management of healthcare services. J Bus Contin Emer Plan 2017;11(2):128-50.

- Liu Y, Goodrick S, Heilman W. Wildland fire emissions, carbon, and climate: Wildfire–climate interactions. Forest Ecology and Management 2014;317:80-96.
- 44. Barn PK, Elliott CT, Allen RW, Kosatsky T, Rideout K, Henderson SB. Portable air cleaners should be at the forefront of the public health response to landscape fire smoke. Environ Health 2016;15(1):116.
- Maguet S. Public Health Responses to Wildfire Smoke Events. BC Center for Disease Control; 2018.
- 46. Achakulwisut P, Brauer M, Hystad P, Anenberg SC. Global, national, and urban burdens of paediatric asthma incidence attributable to ambient NO2 pollution: estimates from global datasets. Lancet Planet Health 2019;3(4):e166-e78.
- Besser LM, Dannenberg AL. Walking to public transit: steps to help meet physical activity recommendations. Am J Prev Med 2005;29(4):273-80.
- United Kingdom Department of Transport. Value for Money Assessment for Cycling Grants. 2014.
- Woodcock J, Tainio M, Cheshire J, O'Brien O, Goodman A. Health effects of the London bicycle sharing system: health impact modelling study. BMJ 2014;348:g425.
- 50. Maizlish N, Woodcock J, Co S, Ostro B, Fanai A, Fairley D. Health cobenefits and transportation-related reductions in greenhouse gas emissions in the San Francisco Bay area. Am J Public Health 2013;103(4):703-9.
- Willett W, Rockstrom J, Loken B, Springmann M, Lang T, Vermeulen S, et al. Food in the Anthropocene: the EAT-Lancet Commission on healthy diets from sustainable food systems. Lancet 2019.
- 52. Zussman R. Legislation introduced to require all new cars sold in B.C. to be zero-emission by 2040. Global News Online. 2019. Available from: https:// globalnews.ca/news/5152429/legislation-introduced-electric-cars/2019.
- 53. Thompson N. More Canadians take pride in symbols of the country's present than its past: survey. 2019.
- 54. Eckelman MJ, Sherman JD, MacNeill AJ. Life cycle environmental emissions and health damages from the Canadian healthcare system: An economic-environmental-epidemiological analysis. PLoS Med 2018;15(7):e1002623.
- National Health System Sustainable Development Unit. Reducing the use of natural resources in health and social care 2018 report. 2018.
- 56. Parkes M, Poland B, Allison A, Cole DC, Culbert I, Gislason MK, et al. In press-Preparing for the future of public health: Ecological determinants of health and the call for an eco-social approach to public health education. Canadian Journal of Public Health 2019. DOI: 10.17269/s41997-019-00263-8.

### Organisations and acknowledgements

The concept of this brief was developed by the Lancet Countdown on Health and Climate Change.

This brief was written by Courtney Howard, MD; Chris Buse, PhD; Caren Rose, PhD; Andrea MacNeill, MD, MSc; and Margot Parkes, MBChB, MAS, PhD.

Review was provided by Owen Adams, PhD; Ian Culbert; and Sandy Buchman, MD.

Thanks to Sarah Henderson, PhD; Peter Barry, PhD; Brian Wiens, PhD; Robin Edger, LLB, LLM; Jeff Eyamie, and Ashlee Cunsolo, PhD for their assistance.

Contributions and review on behalf of the Lancet Countdown were provided by Jess Beagley and Nick Watts, MBBS.

#### THE LANCET COUNTDOWN

The Lancet Countdown: Tracking Progress on Health and Climate Change is an international, multi-disciplinary collaboration that exists to monitor the links between public health and climate change. It brings together 35 academic institutions and UN agencies from every continent, drawing on the expertise of climate scientists, engineers, economists, political scientists, public health professionals, and doctors. Each year, the Lancet Countdown publishes an annual assessment of the state of climate change and human health, seeking to provide decision-makers with access to high-quality evidence-based policy guidance. For the full 2019 assessment, visit www.lancet countdown.org/2019-report.

#### THE CANADIAN MEDICAL ASSOCIATION

The Canadian Medical Association (CMA), formed in Quebec City in 1867, has led some of Canada's most important health policy changes. As we look to the future, the CMA will focus on advocating for a healthy population and a vibrant profession.

#### THE CANADIAN PUBLIC HEALTH ASSOCIATION

The Canadian Public Health Association (CPHA) is a national, independent, non-governmental organization that advances public health education, research, policy and practice in Canada and around the world through the *Canadian Journal of Public Health*, position statements, discussion documents and other resources.